# Drinking Water Protection in Maine <br> A Summary of Regulatory Authority to <br> Protect Drinking Water in Maine 

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## History

Public water systems have worked to protect drinking water for over 100 years in Maine. The earliest efforts involved locating sources of drinking water that were better protected than the large rivers, which often contained cholera from upstream sewage discharges. Most early public water systems located aquifers, lakes, and ponds with good water quality and worked to protect them from human influence, particularly sewage. Systems worked with both local government and the state legislature to enact private and special laws (charters) and ordinances that reduced their risk of contamination.

## Protecting Public Water Systems

Most public water systems possess limited resources to reduce their risks. The most effective tool is to purchase the land that provides the water. For most systems, acquiring the entire aquifer or watershed proves well beyond their means. The next, most common, option is to work with entities holding regulatory authority, to manage specific activities and development patterns in helping keep water clean. The table on the reverse side of this document shows the cumulative effect of efforts over the last 30 years, which provides a state framework of protection for drinking water. Most land use decisions are made at the town level; therefore, municipalities have the best opportunity to keep drinking water safe.

## Regulatory Authority

With the passage of the Federal Safe Drinking Water Act, Maine adopted new laws to implement drinking water protection at the state level. One of the provisions explicitly authorized municipalities to adopt ordinances that protect public water sources. There are about 380 community water systems. Of those, 80 larger ground water systems and most of the 45 surface water systems have worked with one or more towns to adopt some municipal protection. For surface water systems, shore land zoning in resource protection is the most common measure. Many smaller community systems, and nearly all non-community systems, rely on state-level protections to reduce risks to their drinking water. As noted in the table on the reverse, most of these barriers are aimed at specific activities that pose a threat to water quality. These protections have evolved over time, mostly in response to specific contamination issues. Many focus on fuel storage and use, which has required significant investments in clean-up efforts, as well as developing new water systems that serve areas contaminated by gasoline and oil products. The regulations, coupled with technical assistance, have started to reduce spill response costs and help keep drinking water clean.

## Impact from Farming \& Forestry

On a broader scale, farm and forest owners' management choices significantly impact drinking water quality. Wellmanaged agriculture and silviculture provide better drinking water, as well as better results for the landowner. State level standards for farming and forestry set a baseline. Voluntary, incentive-based programs encourage landowners to implement practices that benefit both their lands and drinking water. When these land uses are supported by the community and prove economically viable, unplanned development is also less likely.

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## Summary of Regulatory Authority for Drinking Water Protection in Maine

|  | Authority |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Public Water System | Municipal Government | Department of Environmental Protection | Other State Agencies |
| Underground Storage Tanks | No | Possible through zoning | 38 MRS $\$ 1393$ prohibits new tanks in source protection areas Existing tanks regulated by Chapter 691. |  |
| Aboveground Storage Tanks | No | Possible through zoning | 38 MRS $\S \S 1393$ \& 1395: New tanks within 1,000 feet of community PWS or within mapped source water protection area must be double-walled or have secondary containment. SPCC for larger facilities. | State Fire Marshal |
| Gravel Extraction | No | May be regulated by zoning | 38 MRS $\S 490-\mathrm{D}$ prescribes setbacks of $300-1,000$ feet to PWS well, depending on size of PWS. Any system holding a valid filtration waiver in accordance with the federal SDWA, the separation must be 1,000 feet to the resource. |  |
| $\begin{aligned} & \hline \text { Sand Salt Piles } \\ & \text { Salting of roads (DOT policies) } \end{aligned}$ | No | Possible zoning | 06-096 CMR Ch. 574 prohibits new sites in source protection areas and must have a setback of at least 300 feet from any well | DOT salt use policies |
| Subsurface Waste disposal (septic systems) | No | LPI review | 22 MRS § 42, 10-144 CMR Ch 241: Minimum 300-feet setback between leachfield and PWS well. Industrial subsurface disposal regulated by UIC and Discharge permits. | Plumbing Code, Table 700.2 300 ft PWS setback |
| Underground Injection wells | No | No | 06-096 CMR Ch 543: UIC program registers injection wells: Discharge Permits 38 MRS $\& 413$ |  |
| Landspreading of residuals (sludge application sites) | No | Local ordinance | 06-096 CMR Ch. 419(3): Boundary of spreading area must have 500 -feet setback from PWS. Other limiting factors, site specific review |  |
| Septage spreading sites | No | Local ordinance | 06-096 CMR Ch. 420(4); Minimum setback of 1,000 feet from septage spreading boundary to PWS. Other limiting factors based on depth to bedrock and soil types |  |
| Landfills | No | Local ordinance | 06-096 CMR Ch. 401(1)(C): 1,000 feet setback, site specific review |  |
| Transfer stations and processing facilities | No | Local ordinance | 06-096 CMR Ch. 402(7)(E) \& 409(2)(A): Setback of 300 feet from waste handling area to drinking water wells, including PWS |  |
| RCRA facilities | No | Local ordinance | 06-096 CMR Ch 854(7)(B): Site specific review \& a minimum of 1,000 feet setback to any source of potable water (PWS) |  |
| Waste Oil Storage facility | No | ? | 06-096 CMR Ch 860(10)(B): Minimum setback of 1,500 feet from PWS |  |
| Biomedical waste facilities | No | ? | 06-096 CMR Ch. 900 (18)(B): Minimum setback of 1,500 feet from PWS |  |
| Marine oil terminals | No | ? | 06-096 CMR Ch. 600(6): New facilities cannot be located within 600 feet of existing private well or within 1,000 feet of a significant groundwater aquifer |  |
| Subdivision | No | Local ordinance | Site Location for larger developments |  |
| Industrial/Commercial Development | No | Local ordinance | 38 MRS §1393: prohibits installation of automobile graveyards, body shops, or other automobile maintenance and repair facilities, dry cleaning facilities that use PCE, metal finishing or plating facilities, and commercial hazardous waste facilities with 1,000 feet of a PWS or within DHHS mapped source water protection area. Site Location for larger developments |  |
| Fertilizers | No | Local ordinance | No | Agricultural nutrient mgt plans |
| Pesticides | No | Local ordinance | No | Pesticides Control Board |
| Shore front development | No | Shore land Zoning | NRPA review of some activities |  |
| Storm water disposal | No | Local Ordinance | 06-096 CMR Ch 500: Stormwater Regulations limit recharge in SWPA (Appendix D) (Appendix D) |  |
| Surface (land and water) Activities around intakes | No | Title 22, § 2642 authorizes municipal regulation | Certain lakes 12 MRS § 13068-A limits motor size, type | I F\&W 22 MRS § 2648: 400 <br> feet intake radius |
| Animal husbandry/manure stockpiling. | No | Possible local ordinance | No | 7 MRS, Chapter 747: nutrient management plans |
| GW/SW extraction | No | Local ordinance | Site Location, Significant Groundwater wells under NRPA, 38 MRS § 404 | LUPC regulations |
| Boat launches/access | No | Local ordinance | Shoreland Zoning | IFW, DOC access program |
| Residential Uses | No | Local land use/zoning | Large subdivisions Site location review | LUPC regulations |
| Affordable Housing Density/Residential Areas/Accessory Dwelling Units | No | $?$ | 30-A MRS $\S 4364, \S 4364-\mathrm{A}, \& \S 4364-\mathrm{B}$ : This section does not apply to a lot or portion of a lot that is within the watershed of a water source that is located in the City of Lewiston or the City of Auburn and that is used to provide drinking water by a water utility that has received a waiver from filtration pursuant to 40 Code of Federal Regulations, Sections 141.70 to 141.76, as determined by the Department of Health and Human Services. |  |
| Overboard Discharges | No | No | 38 MRS $\S 413$ requires a license for all surface discharges |  |
| Source Protection area ownership | Authorized by 35-A MRS $\S 6408$ | As part of open space plan. | No | DWP funding, LMF funding. |
| Active management of existing activities | Inspection authorized under 22 MRS §2647-A for suspected releases. | Possible through local ordinance-Code enforcement 30-A MRS §3428, septic system malfunctions | 38 MRS $\S 413$ requires a license for discharge, and the facilities may be inspected/monitored | Agriculture and Forestry standards Farm and forest management plans |
| Wellhead/watershed <br> Protection Zoning restrictions | No | Authorized by 22 MRS §2642 and 30-A MRS §4312 | 22 MRS §2649-A State's impact on public water supply protection When undertaking actions that have a negative impact on a public water supply, a state agency shall consider the impact and evaluate alternatives to avoid and minimize the impact. |  |
| Intake Protection | 400 foot radius, subject to IF\&W, DOC and town approval. 22 MRS §2648 | May regulate winter use in consultation with IF\&W 22 MRS §2649 | No | IF\&W surface use management of lakes and ponds |


[^0]:    The table on the reverse side summarizes the legislative authority for drinking water protection, organized by type of threat to drinking water source. It is a distributed system, with responsibilities and authority at many levels. Ongoing communication and coordination between water systems and state and local agencies facilitates safer and more secure drinking water.

